UPPER CAPTIVA FIRE PROTECTION AND RESCUE SERVICE DISTRICT

September 30, 2021

FINANCIAL STATEMENTS, TOGETHER WITH REPORTS OF INDEPENDENT AUDITORS

TABLE OF CONTENTS

	Page
Report of the Independent Auditors	1 - 2
Management's Discussion and Analysis	3 - 7
Basic Financial Statements	
Statement of Net Position	8
Statement of Activities	9
Balance Sheet	10
Reconciliation of the Balance Sheet to the Statement of Net Position	11
Statement of Revenues, Expenditures and Changes in Fund Balance	12
Reconciliation of the Statement of Revenues, Expenditures and changes in Fund Balance to the Statement of Net Assets	13
Notes to Basic Financial Statements	14 - 21
Required Supplementary Information	
Statement of Revenues, Expenditures and Changes in Fund Balance -	22 22
Budget and Actual - General Fund	22 - 23
Statement of Revenues, Expenditures and Changes in Fund Balance -	24
Budget and Actual - Special Assessment Fund	24
Notes to Budgetary Comparison Schedule	25
Independent Auditors Report on Compliance and on Internal Control Over	
Financial Reporting Based on an Audit of Basic Financial Statements Performed In Accordance with <i>Government Auditing Standards</i>	26 - 27
renomina in recordance with covernment rutating bianaaras	20 - 21
Management Letter	28 - 30
Independent Accountant's Examination Report	31



Independent Auditor's Report

Honorable Board of Commissioners Upper Captiva Fire Protection and Rescue Service District North Captiva Island, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities of the Upper Captiva Fire Protection and Rescue Service District, (the "District") as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Auditor's Responsibility (continued)

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities of the District as of September 30, 2021, and the respective changes in financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters - Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide assurance.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 17, 2022, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters included under the heading INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENTAL AUDITING STANDARDS. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Ashley, Brown & Smith, CPAs

Punta Gorda, Florida June 17, 2022

MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of the Upper Captiva Fire Protection and Rescue Service District (the "District") financial statements is designed to introduce the basic financial statements and provide an analytical overview of the District's financial activities for the fiscal year ended September 30, 2021. The basic financial statements are comprised of the government-wide financial statements, governmental fund financial statements, and notes. We hope this will assist readers in identifying significant financial issues and changes in the District's financial position.

District Highlights

- At the close of fiscal year 2021, the District's assets exceeded its liabilities, resulting in net position of \$1,194,207.
- The District's total net position increased \$72,504, or 6.46 percent, in comparison to prior year.
- The District had \$319,974 of unassigned fund balance that can be used to meet the District's ongoing obligations.
- Total revenues increased \$59,798, or 4.94 percent, in comparison to prior year.
- Total expenses increased \$29,108, or 2.49 percent, in comparison to prior year.

Government-wide Financial Statements

Government-wide financial statements (statement of net position and statement of activities found on pages 8 and 9 are intended to allow a reader to assess a government's operational accountability. Operational accountability is defined as the extent to which the government has met its operating objectives efficiently and effectively, using all resources available for that purpose, and whether it can continue to meet its objectives for the foreseeable future. Government-wide financial statements concentrate on the District as a whole and do not emphasize fund types.

The *Statement of Net Position* (page 8) presents information on all of the District's assets and liabilities, with the difference between the two reported as *net position*. The District's capital assets (property, plant, and equipment) are included in this statement and reported net of their accumulated depreciation.

The *Statement of Activities* (page 9) presents revenue and expense information showing how the District's net position changed during the fiscal year. Both statements are measured and reported using the economic resource measurement focus (revenues and expenses) and the accrual basis of accounting (revenue recognized when earned and expense recognized when a liability is incurred).

Fund Financial Statements

The District accounts for its services in a *general governmental fund*. A fund is a grouping of related accounts that is being used to maintain control over resources that have been segregated for specific activities or objectives. Governmental funds are used to account for the sources, uses, and balances of a government's expendable general government financial resources (and the current liabilities). The main focus is on how money flows into and out of the general fund and the balances left at year-end that are available for spending.

Fund Financial Statements (continued)

The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The *Fund Financial Statements* can be found on pages 10 and 12.

Notes to the Financial Statements

The *notes* to the financial statements explain in detail some of the data contained in the preceding statements and begin on page 14. These notes are essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-Wide Financial Analysis

The government-wide financial statements were designed so that the user could determine if the District is in a better or worse financial condition from the prior year.

The following is a condensed summary of net position for the primary government for fiscal years 2021 and 2020.

Upper Captiva Fire Protection and Rescue Service District Summary of Net Position September 30,

	2021			2020
Assets:				
Current and Other Assets	\$	684,121	\$	645,891
Capital Assets		579,017		541,498
Total Assets		1,263,138 1,187,3		
Liabilities:				
Current Liabilities		68,931		65,686
Total Liabilities		68,931		65,686
Net Position:				
Net Investment in capital assets		579,017		541,498
Restricted for purchase of capital assets		18,020		11,883
Unrestricted		597,170		568,322
Total Net Position	\$	1,194,207	\$ 1	1,121,703

Investment in capital assets totaled \$579,017, which represents 48.49 percent of total net position and is comprised of land, building and improvements, and fire and rescue equipment, net of accumulated depreciation.

The unrestricted net position balance of \$597,170 represents resources available to meet the District's ongoing obligations. The restricted net position balance of \$18,020 is comprised of impact fee funds received and restricted for the purchase of capital assets.

The following schedule reports the revenues, expenses, and changes in net position for the District for the 2021 and 2020 fiscal years:

	2021		2020	
Revenues:				
General revenues				
Ad valorem taxes	\$	743,891	\$ 727,983	
Grants and contributions		37,326	50,072	
Fire service special assessment		451,070	413,232	
Impact fees		6,131	3,072	
Miscellaneous				
Interest		2,855	5,660	
Grant		26,000	4,020	
Other		2,290	5,726	
Total Revenues		1,269,563	1,209,765	
Expenses:				
Public safety- fire and rescue services				
Personal services		809,526	793,435	
Operating expenditures		315,100	310,929	
Depreciation		72,433	63,587	
Total Program Expenses		1,197,059	1,167,951	
Increase in net position		72,504	41,814	
Net Position - Beginning		1,121,703	1,079,889	
Net Position - Ending	\$	1,194,207	\$ 1,121,703	

Total revenue increased \$59,798 or 4.94 percent in comparison to prior year primarily due to a misunderstanding in the prior year methodology used for allocating the special assessments. This resulted in certain properties being relieved of the fiscal year 2020 assessments by a mid-year resolution which reduced revenue to the District. During the fiscal year 2021 special assessment adoption process, the methodology for special assessment allocations was returned to past methods resulting in collection of all assessments and thereby higher revenues in the current year. The District also received additional ad valorem taxes due to new construction being added to the tax rolls in fiscal year 2021.

Total expenses increased in comparison to the prior year by \$29,108 or 2.49 percent.

Budgetary Highlights

The District adopts an annual budget for the General Fund and the Special Assessment Fund as required by Florida Statute. The difference between the final budgeted expenditures and actual expenditures represents a positive variance of \$122,366 or 12.69% of budgeted expenditures for the General Fund. The difference between the final budgeted expenditures and actual expenditures represents a positive variance of \$10,516 or 2.61% of budgeted expenditures for the Special Assessment Fund.

Capital Assets

Non-depreciable capital assets include land, construction in progress, and assets not in service. Depreciable assets include fire and rescue equipment, building, fire and rescue vehicles, pagers and radios, furniture and fixtures, and equipment.

The following is a schedule of the District's capital assets:

Upper Captiva Fire Protection and Rescue Service District Capital Assets As of September 30,

CAPITAL ASSETS	2021	2020		
Land	\$ 66,096	\$	66,096	
Total Capital Assets Not Being Depreciated	 66,096		66,096	
Buildings and improvements	515,834		515,834	
Equipment and machinery	 565,240		459,176	
Total Capital Assets Being Depreciated	 1,081,074		975,010	
ACCUMULATED DEPRECIATION				
Buildings and improvements	(285,010)		(269,355)	
Equipment and machinery	 (283,143)		(230,253)	
Total Accumulated Depreciation	(568,153)		(499,608)	
Total Capital Assets Being Depreciated, net	 512,921		475,402	
CAPITAL ASSETS, NET	\$ 579,017	\$	541,498	

Economic Factors and Next Year's Budget Rates

The following factors were considered when the 2021-2022 budget was prepared:

- Property values on Upper Captiva Island have increased along with the other housing markets in the Southwest Florida area. New construction added \$1,008,897 to tax rolls and market values of existing property increased by 4.79% over the prior tax year.
- The District adopted the millage rate of 3.5000 to be applied to an estimated tax roll of \$240,535,745 which is expected to generate \$812,409 in net ad valorem tax revenue.
- Pursuant to a referendum election held July 8, 2014, the District will continue levying a special assessment on island properties. The additional revenue is estimated to generate net revenue of \$447,400 in fiscal year 2022 which will continue to provide funds to augment firefighter personnel by two positions per shift. By increasing shift personnel, the District anticipates maintaining its favorable ISO rating.
- The District's elected officials and management desire to keep the ad valorem millage rate and non-ad valorem assessments to the minimum necessary to provide safe and efficient fire protection and emergency rescue services. The total District budget for fiscal year 2021-22 is \$2,002,619.

Request for Information

Questions regarding any information provided in this report should be directed to:

Upper Captiva Fire Protection and Rescue Service District Chief Jason M. Martin P.O. Box 322, Pineland, Florida 33945-0327 Phone (239) 900-1818

BASIC FINANCIAL STATEMENTS

Upper Captiva Fire Protection and Rescue Service District STATEMENT OF NET POSITION September 30, 2021

ASSETS

Current assets:	
Cash	\$ 655,600
Cash - restricted	14,955
Accounts Receivable	4,592
Due from other governments	8,912
Prepaid Expenses	62
Total current assets	684,121
Noncurrent assets:	
Capital assets:	
Land	66,096
Buildings and improvements	515,834
Furniture & fixtures	11,722
Fire and rescue equipment	553,518
Less: accumulated depreciation	(568,153)
Total noncurrent assets (net)	579,017
Total assets	1,263,138
LIABILITIES	
Current liabilities:	
Accounts payable	68,931
Total liabilities	68,931
NET POSITION	
Invested in capital assets, net of related debt	579,017
Restricted for purchase of capital assets	18,020
Unrestricted	597,170
Total Net Position	\$ 1,194,207

Upper Captiva Fire Protection and Rescue Service District STATEMENT OF ACTIVITIES Year Ended September 30, 2021

		Contributions	Fire service		et Expenses
		for specific	special		Changes in
Function	Expenses	purposes	purposes assessment		et Position
Public safety	\$ 1,197,059	\$ -	\$ 451,070	\$	(745,989)
	General Reve				
	Ad valorem	n taxes			743,891
	Impact fees	5			6,131
	Grant				26,000
	Interest			2,855	
	Donations				37,326
	Miscellane	ous			2,290
	Total gener	al revenues			818,493
	Changes in net	position			72,504
		I			,
	Net position, C	October 1, 2020			1,121,703
	Net position, S	eptember 30, 202	21	\$	1,194,207

Upper Captiva Fire Protection and Rescue Service District BALANCE SHEET - GOVERNMENTAL FUNDS September 30, 2021

	Major		No	on-major			
			S	Special			
	(General	As	sessment	Im	pact Fee	 Total
ASSETS							
Cash	\$	655,600	\$	-	\$	-	\$ 655,600
Cash - restricted		-		-		14,955	14,955
Accounts Receivables		4,592		-		-	4,592
Due from other funds				72,767		-	72,767
Due from other governments		5,514		333		3,065	8,912
Prepaid Expenses		62		-		-	 62
Total Assets	\$	665,768	\$	73,100	\$	18,020	\$ 756,888
LIABILITIES AND FUND BALANCE							
LIABILITIES							
Accounts payable	\$	45,395	\$	1,894	\$	-	\$ 47,289
Accrued liabilities		19,622		2,024		-	21,646
Due to other funds		72,767		-		-	 72,767
Total Liabilities		137,784		3,918		-	 141,702
FUND BALANCE							
Spendable:							
Restricted		-		-		18,020	18,020
Committed		208,010		69,182		-	277,192
Unassigned		319,974		-		-	 319,974
Total Fund Balance		527,984		69,182		18,020	 615,186
Total Liabilities and Fund Balance	\$	665,768	\$	73,100	\$	18,020	\$ 756,888

Upper Captiva Fire Protection and Rescue Service District RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION September 30, 2021

Fund Balance	\$ 615,186
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and are therefore not reported on the balance sheet.	 579,021
Net Position	\$ 1,194,207

Upper Captiva Fire Protection and Rescue Service District STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS Year Ended September 30, 2021

		Major		No	n-major	
			Special			
	 General	As	sessment	Im	pact Fee	 Total
REVENUES						
Ad valorem taxes	\$ 743,891	\$	-	\$	-	\$ 743,891
Impact fees	-		-		6,131	6,131
Fire Service Special Assessment	-		451,070		-	451,070
Grants	26,000		-		-	26,000
Miscellaneous						
Donations	37,326		-		-	37,326
Interest	2,849		-		6	2,855
Other miscellaneous	 2,290					 2,290
Total Revenues	 812,356		451,070		6,137	 1,269,563
EXPENDITURES						
Current						
Public safety						
Personal service	462,938		346,588		-	809,526
Operating expenditures	265,538		46,398		-	311,936
Capital outlay	 113,116		-		-	 113,116
Total Expenditures	 841,592		392,986		-	 1,234,578
Net change in fund balances	(29,236)		58,084		6,137	34,985
FUND BALANCE, October 1, 2020	 557,220		11,098		11,883	 580,201
FUND BALANCE, September 30, 2021	\$ 527,984	\$	69,182	\$	18,020	\$ 615,186

Upper Captiva Fire Protection and Rescue Service District RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES Year Ended September 30, 2021

\$

34,985

	+	,,
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported		
as depreciation expense. In addition, gains and losses on the disposition of fixed assets are		
recorded on the statement of activities, however, they are not reported on the statement of revenues expenditures and changes in net position. These amounts are as follows:		
Expenditures for capital assets \$ 113,116		
Loss on disposition of capital assets (3,164)		
Less current year depreciation (72,433)	-	37,519
Change in net position	\$	72,504

Net changes in fund balance

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Organization and nature of activities

The Upper Captiva Fire Protection and Rescue Service District (the "District") is an independent special taxing district located on Upper Captiva Island, which is a barrier island off the coast of Southwest Florida not accessible by automobile. The District was originally established in 1990 by a Special Act of the Legislature of the State of Florida (Laws of Florida, Chapter 90-397) and recreated and reenacted by the Legislature of the State of Florida in 2004 (Laws of Florida, Chapter 2004-470).

The business and affairs of the District are governed by an elected Board of Commissioners, which consists of five members and operates under state statutes. The Commissioners serve on a staggered four-year term basis.

The District provides fire control and protection services and rescue services within the District's legal boundaries. In providing these services, the District operates and maintains one (1) station house and their related equipment and employs two (2) full-time professional firefighters as well as fifty (50) part-time firefighters.

Summary of Significant Accounting Policies

The following is a summary of the significant accounting policies used in the preparation of these basic financial statements.

Reporting Entity

The Government Accounting Standards Board ("GASB") requires the financial statements of the District (the primary government) to include its component units, if any. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. Based on the criteria established by GASB, there are no component units required to be included in the District's financial statements.

Government-wide Financial Statements

The government-wide financial statements consist of a statement of net position and a statement of activities that report information on all of the activities of the District as a whole. The purpose of the government-wide financial statements is to allow the user to be able to determine if the District is in a better or worse financial position than the prior year.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Government-wide Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of the District's program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include: 1) charges to customers who purchase, use, or directly benefit from goods, services or privileges provided by a given program and 2) grants and contributions that are restricted to capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements are presented to report additional and detailed information about the District. Fund financial statements accompany the government-wide financial statements and present a summary reconciliation to explain differences between the data reported in the governmental funds and the data reported for the corresponding governmental activities in the government-wide financial statements.

Governmental Funds

Government fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments are recorded only when such liabilities have matured.

Ad valorem property taxes are recorded as revenues in the fiscal year in which the taxes are due and collected within 60 days of fiscal year-end. Investment earnings are recognized when earned. All other revenue items are recognized when they become measureable and available to finance expenditures of the fiscal period. Generally, revenues are considered available when they are collected within the current period or within 60 days after the end of the fiscal year.

Fund Accounting

The accounts of the District are organized and recorded in individual funds. The operations for each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenue, and expenditures, as appropriate. Resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Accounting (Continued)

The following fund types are used by the District:

General Fund (major)

The General fund is the general operating fund of the District. All financial resources, which are not required to be accounted for in another fund, are recorded in the General fund.

Special Assessments Fund (major)

This special revenues fund is used to account for special assessments that are legally restricted to expenditure for a particular purpose.

Impact Fees Fund (non-major)

This special revenues fund is used to account for impact fees that are legally restricted to expenditure for a particular purpose.

Major Funds

The District reports the general fund and the special assessments fund as major funds.

Capital Assets

Capital assets, which include property, plant, and equipment, are reported only in the government-wide financial statements. Capital assets are those acquired for general government purposes with an initial, individual cost equal to or more than \$1,000 and an estimated useful life of more than one year. Such assets are recorded at historical cost if purchased or constructed. Donated assets are recorded at their estimated fair value at the date of the donation. The estimated fair value is based on the most recent appraisal documentation available.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the District are depreciated using the straight-line method over the following estimated useful lives:

Asset	Years
Building	40
Fire and Rescue Vehicles	7-10
Fire and Rescue Equipment	10-20
Furniture and Fixtures	5-7
Pagers and Radios	5

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Budgets and Budgetary Accounting

The following procedures are used by the District in establishing the budgetary data reflected in the financial statements:

- 1. During the summer of each year, the District Fire Chief submits to the Board of Commissioners a proposed operating budget for the fiscal year commencing on the upcoming first day of October. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayers' comments.
- 3. The budget is adopted by approval of the Board of Commissioners.
- 4. Budget transfers can be made throughout the year between expenditure accounts within a fund by approval of the Board of Commissioners.
- 5. Budget amounts, as shown in these financial statements, are as originally adopted and as finally amended by the Board of Commissioners.
- 6. The budget for the general fund is adopted on a basis consistent with accounting principles generally accepted in the United States. Budgeted appropriations lapse at year-end.
- 7. The legal level of control for appropriations is exercised at the fund level. There were no supplemental appropriations during the year ended September 30, 2021.
- 8. The District did not adopt a budget for the non-major fund, Impact Fees.

Compensated Absences

The District's two (2) full-time employees accumulate Paid Time Off (PTO) leave up to a maximum of fifteen (15) days. Accrual of more than fifteen (15) days is not permitted and must be used or forfeited. Upon termination of employment, an employee may receive payment of all accumulated PTO up to a maximum of fifteen (15) days. At September 30, 2021, neither employee had any accrued PTO. The accrued compensated absences balance at September 30, 2021 is zero.

Impact Fees

The District receives impact fees in accordance with an interlocal agreement with Lee County, Florida. Impact fees collected by Lee County are remitted on a quarterly basis to the District. The District, with prior Lee County approval, may expend amounts collected on qualifying capital expenditures. Funds received that are not expended within six years must be refunded. Because of the eligibility requirements imposed in the agreement, (1) prior approval before expenditure and (2) refund if not expended, the District records receipts of funds as restricted. As of September 30, 2021, \$18,020 of the District's Net Position was restricted for this purpose.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance

The District follows the provisions of Governmental Accounting Standards Board (GASB) Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." Accordingly, in the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balance is reported in five components: nonspendable, restricted, committed, assigned, and unassigned.

Non-Spendable Fund Balance - Amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact. "Not in spendable form" includes items that are not expected to be converted to cash (such as inventories and prepaid amounts) and items such as long-term amount of loans and notes receivable, as well as property acquired for resale. The corpus (or principal) of a permanent fund is an example of an amount that is legally or contractually required to be maintained intact.

Restricted Fund Balance - Amounts that can be spent only for specific purposes stipulated by (a) external resource providers such as creditors (by debt covenants), grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance - Amounts that can be used only for the specific purposes determined by a formal action (resolution) of the District's Board of Commissioners, the District's highest level of decision making authority. Commitments may be changed or lifted only by the Board of Commissioners taking the same formal action (resolution) that imposed the constraint originally (usually by resolution). Resources accumulated pursuant to stabilization arrangements sometimes are reported in this category.

Assigned Fund Balance - Includes spendable fund balance amounts established by management of the District that are intended to be used for specific purposes that are neither considered restricted or committed.

Unassigned Fund Balance - Unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

Unrestricted Fund Balance - The total of the committed fund balance, assigned fund balance, and unassigned fund balance.

The District's policy is to apply expenditures against restricted fund balance, committed fund balance, assigned fund balance in that order under circumstances where a particular expenditure can be made from more than one fund classification.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Minimum Fund Balance Policy

Compliance with the provisions of this policy shall be reviewed after the annual audit. If prior committed or assigned fund balance causes the unassigned fund balance to fall below 17% of general fund operating expenditures, the District will take the necessary action to restore the unassigned fund balance to 17% of the General Fund operating expenditures within no more than two years.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, and disclosure of contingent assets and liabilities as of the date of the financial statements, and the reported amounts of revenue and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2. CASH

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. In accordance with its policy, all District depositories are banks designated by the Florida Chief Financial Officer as qualified public depositories. Chapter 280 of the Florida Statutes "Florida Security for Public Deposits Act", provides procedures for public depositories to ensure public monies in banks and saving and loans are collateralized with the Florida Chief Financial Officer as agent for the public entities. Chapter 280 defines deposits as demand deposit accounts, time deposit accounts, and non-negotiable certificates of deposit.

Financial institutions qualifying as public depositories shall deposit with the Florida Chief Financial Officer eligible collateral at the pledging level required pursuant to Chapter 280. The Florida Security for Public Deposits Act has a procedure for the payment of losses in the event of a default or insolvency. When public deposits are made in accordance with Chapter 280, no public depositor shall be liable for any loss thereof, and therefore, the District is not exposed to custodial credit risk for its deposits.

At September 30, 2021, the carrying amount of the District's deposits was \$670,555 and the bank balance was \$670,236.

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NOTE 3. PROPERTY TAXES

Property taxes are levied on November 1 of each year, and are due and payable upon receipt of the notice of levy. The Lee County, Florida Tax Collector's Office bills and collects property taxes on behalf of the district. Property tax revenue is recognized in the fiscal year for which the taxes are levied.

Key dates in the property tax cycle (latest date, where appropriate) are as follows:

July 1	- Assessment roll validated
September 30	- Millage resolution approved and taxes levied following certification of assessment roll
October 1	- Beginning of fiscal year for which tax is to be levied
November 1	- Property taxes due and payable (levy date) with various discount provisions through March 1
April 1	- Taxes become delinquent
Prior to June 1	- Tax certificates sold by Lee County

The Board of Commissioners of the District levied ad valorem taxes at a millage rate of \$3.5000 per \$1,000 (3.5000 mills) on the January 1, 2020 taxable assessed value of real property located within the District.

NOTE 4. RETIREMENT PLAN

Plan Description

The District has two (2) full-time employees, the Chief and Assistant Chief. The Chief and Assistant Chief receive 10% of their Base Pay on a bi-weekly basis contributed to an Internal Revenue Service 457 retirement plan administered by the International City Managers Association Retirement Corporation (ICMA-RC).

NOTE 5. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and the natural disasters for which the District carries commercial insurance. The financial impact of the District's risk management activities are reported in the accompanying financial statements. For 2021, the District paid \$47,337 in premiums for policies to insure for these risks. No accrual has been provided for claims and incidents not reported to insurers. All known claims have been reported to the insurers. Claims made have not exceeded the insurance coverage for any of the past three fiscal years.

NOTE 6. CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2021 is as follows:

	Balance Oct. 1, 2020 Increases		Decreases	Balance Sept. 30, 2021	
Capital assets not being depreciated:					
Land	\$ 66,096	\$ -	\$ -	\$ 66,096	
Total capital assets not being depreciated	66,096			66,096	
Capital assets being depreciated:					
Buildings and improvements	515,834	-	-	515,834	
Furniture & fixtures	11,722	-	-	11,722	
Fire and rescue equipment	447,454	113,116	(7,052)	553,518	
Total capital assets being depreciated	975,010	113,116	(7,052)	1,081,074	
Less accumulated depreciation for:					
Buildings and improvements	(269,355)	(15,655)	-	(285,010)	
Furniture & fixtures	(3,802)	(1,131)	-	(4,933)	
Fire and rescue equipment	(226,451)	(55,647)	3,888	(278,210)	
Total accumulated depreciation	(499,608)	(72,433)	3,888	(568,153)	
Total capital assets being depreciated, net	475,402	40,683	(3,164)	512,921	
Total capital assets	\$ 541,498	\$ 40,683	\$ (3,164)	\$ 579,017	

NOTE 7. LINE OF CREDIT

The District has a \$500,000 revolving line of credit agreement with Centennial Bank, which requires interest only payments at a variable rate of the qualified tax exempt rate per annum, which is equal to 79% of the index rate. The "Index" is the highest rate of interest designated by the Wall Street Journal, Money Rates Section, periodically as the "Prime Rate". The prime rate as of September 30, 2021 is 3.25%. The line of credit is unsecured and expires July 21, 2022. During the year, the District did not utilize the line of credit.

REQUIRED SUPPLEMENTARY INFORMATION

Upper Captiva Fire Protection and Rescue Service District STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND

Year Ended September 30, 2021

				Variance	
	Original	Final	1	with	
	Budget	Budget	Actual	Final Budget	
REVENUES	ф дод г ар	ф дод 5до	• - 1 - 0 0 1	¢ (210	
Ad Valorem taxes	\$ 737,573	\$ 737,573	\$ 743,891	\$ 6,318	
Grants	-	-	26,000	26,000	
Miscellaneous			• • • •		
Interest	9,350	9,350	2,849	(6,501)	
Contributions and donations	13,000	13,000	37,326	24,326	
Miscellaneous	800	800	2,290	1,490	
Total Revenues	760,723	760,723	812,356	51,633	
EXPENDITURES					
Public Safety Current					
Current					
Personal service					
Salaries	352,821	352,821	381,210	(28,389)	
Payroll taxes paid	26,991	26,991	29,458	(2,467)	
Retirement contribution	14,507	14,507	14,398	109	
Health insurance	24,000	24,000	24,400	(400)	
Disability insurance	2,040	2,040	2,028	12	
Workers' compensation	15,000	15,000	11,444	3,556	
Operating expenditures					
Legal and professional services	31,000	31,000	29,156	1,844	
Accounting and auditing	23,000	23,000	18,457	4,543	
Contractual services	2,500	2,500	-	2,500	
Commissions	22,092	22,092	16,946	5,146	
Travel	5,200	5,200	1,562	3,638	
Communications	8,300	8,300	5,639	2,661	
Postage/freight	1,100	1,100	423	677	
Utilities	11,900	11,900	9,619	2,281	
Insurance	24,675	24,675	24,450	225	
Repairs and maintenance	38,231	38,231	41,184	(2,953)	
Access point maintenance	83,510	83,510	54,709	28,801	
Printing and binding	360	360	333	27	
Promotional Activities	2,624	2,624	4,585	(1,961)	
Other current charges	5,415	5,415	3,181	2,234	
Licenses and taxes	2,595	2,595	2,943	(348)	
Office supplies	1,800	1,800	125	1,675	

Upper Captiva Fire Protection and Rescue Service District STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND (CONTINUED) Year Ended September 30, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget
Operating expenditures (Continued)	Dudget	Duuget	Actual	Thai Dudget
Operating supplies				
Medical supplies	10,500	10,500	6,240	4,260
Uniforms	2,200	2,200	1,853	347
Fuel	1,700	1,700	216	1,484
Equipment <\$1,000	8,050	8,050	4,657	3,393
T-shirts for resale	1,100	1,100	373	727
Personal protective equipment	2,000	2,000	7,726	(5,726)
Other	10,000	10,000	9,389	611
Books, subscript and memberships	1,330	1,330	2,746	(1,416)
Training and education	2,524	2,524	4,026	(1,502)
Settlement Payment	_,		15,000	(15,000)
Capital outlay			,	(,,)
Building Improvements	155,000	155,000	-	155,000
Machinery & equip: Firefight	-	-	83,116	(83,116)
Machinery & equip: Vehicle	-	-	30,000	(30,000)
Machinery & equip: Other	69,893	69,893	-	69,893
Total Appropriations/Expenditures	963,958	963,958	841,592	122,366
Net Change in Fund Balance	(203,235)	(203,235)	(29,236)	173,999
FUND BALANCE, October 1, 2020	515,145	515,145	557,220	42,075
FUND BALANCE, September 30, 2021	\$ 311,910	\$ 311,910	\$ 527,984	\$ 216,074

Upper Captiva Fire Protection and Rescue Service District STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SPECIAL ASSESSMENT

Year Ended September 30, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget	
REVENUES					
Permits, fees & special assessment	\$ 447,400	\$ 447,400	\$ 451,070	\$ 3,6	70
Total Revenues	447,400	447,400	451,070	3,6	70
EXPENDITURES					
Public Safety Current					
Current					
Personal service					
Salaries	308,026	308,026	311,458	(3,4	32)
Payroll taxes paid	23,564	23,564	23,687	(1	23)
Workers' compensation	15,000	15,000	11,443	3,5	57
Operating expenditures					
Legal and professional services	2,500	2,500	2,000	5	00
Accounting and auditing	23,000	23,000	18,460	4,5	40
Commissions	1,812	1,812	1,378	4	34
Rental and leases	11,400	11,400	11,400	-	
Access point maintenance	-	-	-		-
Operating supplies					
Fuel	18,200	18,200	13,160	5,0	40
Total Appropriations/Expenditures	403,502	403,502	392,986	10,5	16
Net Change in Fund Balance	43,898	43,898	58,084	14,1	86
FUND BALANCE, October 1, 2020	6,995	6,995	11,098	4,1	03
FUND BALANCE, September 30, 2021	\$ 50,893	\$ 50,893	\$ 69,182	\$ 18,2	89

Upper Captiva Fire Protection and Rescue Service District NOTES TO BUDGETARY COMPARISON SCHEDULE Fiscal Year Ended September 30, 2021

NOTE 1.

State of Florida Statutes require that, for each fiscal year, a special district make appropriations which will not exceed the amount to be received from taxation and other available sources. The District annually adopts an operating budget for all major funds, the general fund and the special assessment fund. The procedures for establishing budgetary data are as follows:

- In July of each year, the Fire Chief submits a proposed operating budget to the Board for the next fiscal year commencing the following October 1 for Non-ad valorem special assessment. The proposed budget includes expenditures and the means of financing them.
- In September of each year, the General and Special Assessment Fund budgets are legally adopted by the Board.

Budgets are adopted on the modified accrual basis of accounting, consistent with accounting principles generally accepted in the United States. All appropriations lapse at fiscal year end unless encumbered or specifically designated to be carried forward to the subsequent year. Changes or amendments to the total budgeted expenditures of the District must be approved by the Board. Accordingly, the legal level of control is at the fund level.



Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Honorable Board of Commissioners Upper Captiva Fire Protection and Rescue Service District North Captiva Island, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities of Upper Captiva Fire Protection and Rescue Service District, (the "District") as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 17, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Internal Control Over Financial Reporting (continued)

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ashley, Brown & Smith, CPAs

Punta Gorda, Florida June 17, 2022



Management Letter

Honorable Board of Commissioners Upper Captiva Fire Protection and Rescue Service District North Captiva Island, Florida

Report on the Financial Statements

We have audited the financial statements of the Upper Captiva Fire Protection and Rescue Service District, (the "District") as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated June 17, 2022.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on the examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 17, 2022, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The District had no component units as of September 30, 2021.

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.544(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Special District Component Units

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the District reported:

- a. The total number of district employees compensated in the last pay period of the district's fiscal year is 32.
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year is 2.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency is \$692,669.
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency is \$22,739.
- e. Each construction project with a total cost of at least \$65,000 approved by the District that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as: Storage building project \$212,000

Special District Component Units (Continued)

f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes, as zero. The District did not have a budget amendment in the fiscal year under audit.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the District reported:

- a. The millage rate or rates imposed by the district is 3.5000.
- b. The total amount of ad valorem taxes collected by or on behalf of the district is \$743,891.
- c. The total amount of outstanding bonds issued by the district and the terms of such bonds is zero.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the District reported:

- a. The rate of non-ad valorem special assessments imposed by the District is determined based on the mathematical assessment determination amount for the project of \$447,400. The assessment amount is fairly and reasonably apportioned based on the property's square footage and the building square footage (if property is improved) for each 698 parcels.
- b. The total amount of special assessments collected by or on behalf of the district is \$451,070.
- c. The total amount of outstanding bonds issued by the district and the terms of such bonds is zero.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Ashley, Brown & Smith, CPAs

Punta Gorda, Florida June 17, 2022



Independent Accountant's Examination Report

Honorable Board of Commissioners Upper Captiva Fire Protection and Rescue Service District North Captiva Island, Florida

We have examined the Upper Captiva Fire Protection and Rescue Service District's (the "District") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2021. Management is responsible for the District's compliance with the specified requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the District's compliance with the specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2021.

The purpose of this report is to comply with the audit requirements of Sections 218.415, Florida Statutes and Rules of the Auditor General.

Ashley, Brown & Smith, CPAs

Punta Gorda, Florida June 17, 2022